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MEMORANDUM FOR: Deputy Director for Intelligence
Deputy Director for Plans
Deputy Director for Science & Technology
Deputy Director for Support

SUBJECT   :   CIA Participation in Community On-line
Intelligence System (COINS)

REFERENCE   :   ExDir Memo for Deputy Directors of 28 Feb 66,
Subj: Agency Role in TIPS Network

1.   Attached for guidance is a statement pertaining to the
Agency's role in implementing the President's desire for improved
real-time communication of information between components of the
Intelligence Community.

2.   This statement will be used for planning purposes.   Each
directorate is requested to develop responsive programming through
regular command channels.

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L. K. White
Executive Director-Comptroller.

Attachment: CIA Policy Statement on Community On-line
Intelligence System (COINS)

cc: D/DCI/NIPE
Chairman, CODIB
D/PPB

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CIA POLICY STATEMENT ON
COMMUNITY ON-LINE INTELLIGENCE SYSTEM
(COINS)

1. Purpose

It is the purpose of this statement to provide authoritative

guidance to Agency operating officials on CIA's role in the develop-

ment of an on-line intelligence system within the USIB community.

2. Authority

The program for developing this system is authorized by

statute and by National Security Council Directives, which generally

charge DCI to develop effective intelligence support for the highest

levels of Government, and to coordinate the activities of the intelli-

gency community. The community has been specifically directed by

the President to carry out initial phases of a program. And the DCI

has been specifically directed with coordinating the community response.

- National Security Act of 1947, as amended

- NSCID No. 1

- PFIAB Memo to the President dtd 15 June 1965 (Tab A)

- McGeorge Bundy Memo to the DCI dtd 15 July 1965.

3. General Guidance

CIA, as a member of the intelligence community, shall partici-

pate as fully as possible. Apart from our participation as one member

of the community, the Agency shall take steps necessary to assume and discharge a central role in the implementation of a community system.

4. Purpose of Participation

Our participation as an agency is to develop, test, and move to operational status techniques and methods which will permit a more ready exchange among and between Agency and community components having a need for similar or related information. Orderly progress will necessitate arrangements for developing standards and procedures for common use and cooperative undertakings to reduce costs.

5. Security

The operational system shall be designed to accommodate the exchange of multi-level security information from all sources. Any problems encountered in the search for means of handling all-source information will be referred to the Director of Security for advice. The Director of Security will seek the approval of the Executive Director-Comptroller if any security relaxation is appropriate and advisable.

6. Extent of Participation

a. Directorate participation, as appropriate, will be commensurate with assigned responsibilities.

b. The Agency will provide the community network store

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and forward switch. The installation of the switching system will be phased to support an approved implementation plan.

7. Phasing

a. During the initial phase (COINS I), community components will develop arrangements informally and largely on a bilateral basis. Experiments and semi-operational tests will be conducted to help define the problems, and the promises and limitations of inter-component on-line communications and data exchange. CIA, during this phase, will limit its central role to monitoring its own activities, gathering data and developing plans for implementing its commitment as the community network store and forward switch. This phase will be scheduled to end during the latter part of 1967.

b. Assuming that satisfactory progress has been achieved in the initial phase (COINS I) according to schedule, the second phase (COINS II) should be initiated during the course of 1968. Certain Agency links and the central switch should then be operational and CIA should be ready to accept its central obligation for a full and effective community system. (TAB B)

8. Role of Participating Components

The following reflects a guidance base from which specifics, as appropriate, would be developed in an implementation plan.

All

Identification and data specifications for candidate system files including caveats on usage.

- Requirements for user terminals.

- Local user security procedures.

- Monitoring a system development.

Office of Communications

- Communication security.

- Interface requirements.

- Community store and forward switch.

Office of Computer Services

- Computer terminal.

- System software design.

- Computer security design.

- Recommendations on available Agency computer files.

- Programming required for files assigned to OCS computer.

Office of Central Reference

- Requirements for user terminal.

- Identification and data specifications on candidate system files.

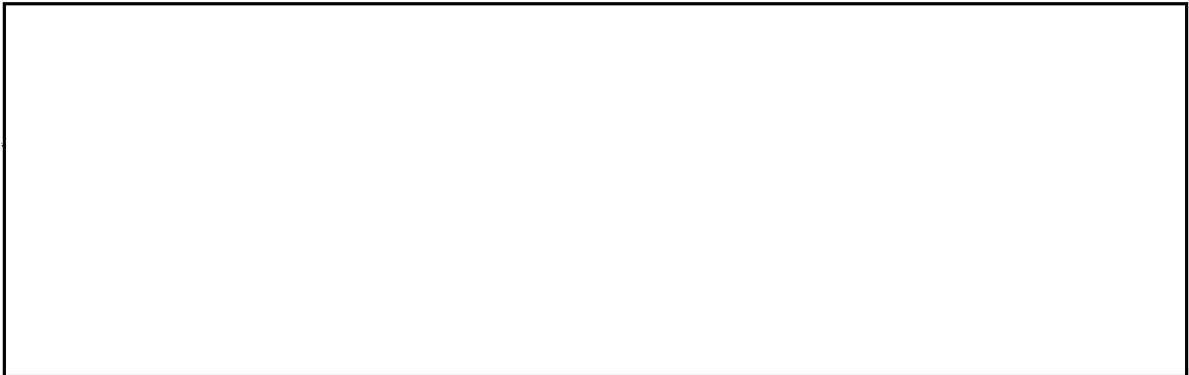- Coordination of data standards and data language requirements.

National Photographic Interpretation Center

- Identification and data specifications on candidate system files.

- Requirements for user terminal.

- Computer terminal.

- Programming for files assigned to NPIC computer.

Office of Research and Development

- Research and development of advanced techniques, methods, and hardware in support of CIA operating components participating in COINS.

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9. Agency Coordination

Planning and coordination of implementation action and development of specific estimates of money and manpower costs will be the responsibility of a CIA Task Force on COINS composed of representatives from OCS, ORD, OCR, NPIC, RID, OC, and PPB. The Chairman will be appointed by the Executive Director-Comptroller.

Attachments:
   Tab A - Excerpt from PFIAB Memorandum dtd 15 June 1965
   Tab B - Schematic of Community On-line Intelligence System (COINS)

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